Political Opportunity Structures and Right-Wing Extremist Party Success

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Elisabeth Carter Keele European Parties Research Unit School of Politics, International Relations and the Environment Keele University, ST5 5BG, UK e.carter@pol.keele.ac.uk West European right-wing extremist parties have received a great deal of attention in the academic literature over the past two decades due to the success that many of these actors have experienced at the polls. What has received less coverage, however, is the fact that these parties have not enjoyed a consistent level of electoral support across Western Europe in this period. This paper seeks to put forward an account for the variation in the right-wing extremist party vote across Western Europe that incorporates a wider range of factors than have been previously considered. It begins by examining the impact of socio-demographic variables on the right-wing extremist party vote. Then, in a second section, it turns its attention to a whole host of structural factors that may potentially affect the extreme right party vote. These include institutional variables, party system variables and conjectural variables. The paper concludes with an assessment of which variables have the most power in explaining the uneven electoral success of right-wing extremist parties across Western Europe. The findings go some way towards challenging the conventional wisdom as to how the advance of the parties of the extreme right may be halted.

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West European right-wing extremist parties have received a great deal attention in the academic literature due to the success that many of these actors have experienced at the polls. What has received less coverage, however, is the fact that these parties have not enjoyed a consistent level of electoral support in this third wave of right-wing extremist party activity (Beyme, 1988). Instead, their electoral fortunes have risen and fallen over the last two decades. The fact that this question of variation in the electoral support for the parties of the extreme right – both over time and across countries – has attracted relatively little attention in the literature is not overly surprising. For one thing, there continues to be a shortage of comparative studies on the extreme right and in particular on the extreme right's voters. In addition, as far as the studies that do exist are concerned, it is not surprising that many of these have tended to focus only on why right-wing extremist parties have been successful, rather than on why they have not.

The few works that have addressed the issue of the variation in the electoral support for the parties of the extreme right across Western Europe have tended to offer only partial explanations for this phenomenon. Jackman and Volpert (1996), for example, assess the importance of electoral system, party system and economic factors on the right-wing extremist party vote, but they do not consider the impact of different sociodemographic variables. Likewise, Abedi (2002) concentrates on the effect of party system factors but fails to examine the influence of socio-economic variables and of other institutional characteristics. Knigge (1998), by contrast, explores the effect of some socio-economic factors but does not examine the impact of electoral system or party system factors. Thus, while these studies each add to an overall explanation for the variation in the electoral fortunes of the parties of the extreme right, on their own, they offer an account for the phenomenon that is far from comprehensive.

A more extensive explanation for the uneven electoral success of the parties of the extreme right is to be found in the influential work by Kitschelt (1995) and in the useful study by Lubbers and his colleagues (2002). However, in spite of its comprehensive nature and of the significant contribution that it makes to research on right-wing extremism, the study by Kitschelt also has a number of limitations. In particular, the framework employed does not allow for a precise assessment of the relative influence of the different independent variables on each of the right-wing extremist parties under observation.

The study by Lubbers et al. certainly does not suffer from this limitation. Yet, it is problematic, too, in terms of its methodology, the countries that it covers and its time-span. The decision to combine data from national election studies with data sets from supra-national projects raises potential problems of validity and reliability. In addition, the use of multi-level analysis is open to question.¹ As for the countries examined, the inclusion of countries where support for the extreme right is extremely low is also not without consequences. Finally, in terms of the time-span covered, Lubbers and his colleagues analyze data from 1994 to 1997 only, and do not cover the early to mid-1980s in which many right-wing extremist parties of the third wave broke through into the electoral arena. Therefore, the variance in explanatory factors such as unemployment, immigration and the positions of other parties is probably severely restricted.

In light of the limitations of the existing studies, this paper seeks to put forward an explanation for the variation in the right-wing extremist party vote across Western Europe that incorporates a wider range of factors than have been previously considered and that covers a longer time period. More specifically, through the construction of an individual-level model, the paper first examines the impact of socio-demographic variables on the right-wing extremist party vote. Then, by augmenting the model with system-level information, the paper investigates the influence of a whole host of structural factors (which together make up the political opportunity structure) that may potentially affect the extreme right's performance at the polls. This two-stage approach enables us to assess the extent to which systemlevel features (relating to the political opportunity structure) account for variation in the extreme right's success over time and across countries after individual-level features have been controlled for. Moreover, it also allows us to establish whether individual-level characteristics still have an effect on right-wing extremist voting when the political opportunity structure is held constant. The paper concludes with an assessment of which variables have the most power in explaining the uneven electoral success of right-wing extremist parties across Western Europe.

Theoretical Framework

i) Socio-demographic Factors

It has been well documented that certain socio-demographic groups have shown themselves more likely to vote for the parties of the extreme right than others. In the first instance, a significant gender gap in the support for the extreme right has been reported, with male voters exhibiting a greater propensity to vote for right-wing extremist parties than their female counterparts (see for example Betz, 1994; Lubbers et al., 2002).

Similarly, the existing studies have shown that an age effect exists, with both younger and older voters being more likely to support the extreme right than other age groups. A number of theories help explain this U-shaped phenomenon. It has been well documented, for example, that the decline in the effects of social structure has not affected all generations equally, and that younger voters as well as pensioners are more likely to lack social ties. Greater social integration is likely to be reflected not only in higher levels of electoral participation but also in a tendency to refrain from voting for a party of the extreme right. A further explanation for the greater propensity of both young and older voters to support the extreme right rests in these people's interests and their access to welfare. Since young and old voters depend disproportionately on welfare, these two age groups are more likely to view immigrants as competitors than are people of other age groups.

As regards formal education, it is often hypothesized that people with lower levels of education will exhibit a greater propensity to vote for parties of the extreme right than people with higher levels of education. In the first instance, there is an economic or an interest-based argument to support this presumption: voters with lower levels of education tend to be less skilled, and hence are likely to fall victim to market forces (Falter, 1994: 69). They tend to support parties of the extreme right because these parties pledge to defend the economic interests of these voters by limiting the rights of immigrants and asylum-seekers, who are perceived as direct competitors both in the

workplace and in accessing social services and housing. Another argument is valuebased. It rests on the premise that, through education, people are intensively exposed to liberal values, and hence the longer a person spends in education, the more likely they are to embrace such values (Warwick, 1998; Weakliem, 2002). A similar argument holds that cognitive style effects explain the link between a person's propensity to vote for a party of the extreme right and their level of education (Weil, 1985).

Finally, as regards class, a number of national studies have shown shopkeepers, artisans and small-business people to be particularly well represented among the electorates of right-wing extremist parties in several countries. An over-representation of working-class voters among those who support the parties of the extreme right – in some cases right from the start, in other instances growing over the years – is also well-documented by many studies at the national level. Finally, it has also been argued that people in non-manual jobs who enjoy a small degree of autonomy in their work may also develop authoritarian preferences, quite similar to those ascribed to working-class voters (Kitschelt, 1994: 16-17).

To sum up then, based on the evidence that has emerged in much of the existing literature, we expect there to be a greater propensity to vote for parties of the extreme right among men, among voters who are either young or old, among those with lower levels of formal education, and among the working class, the self-employed and those in routine non-manual forms of employment as compared to all other socio-demographic categories of elector.

ii) Political Opportunity Structures

To assess the influence of structural or environmental factors on the right-wing extremist vote we draw on the concept of political opportunity structures, which was originally developed in the context of research on social movements to denote the degree of 'openness' or 'accessibility' of a given political system for would-be political entrepreneurs. In a very influential study Kitschelt describes political opportunity structures as 'specific configurations of resources, institutional arrangements and historical precedents for social mobilization, which facilitate the development of protest movements in some instances and constrain them in others' (1986: 58). As their name implies, political opportunity structures therefore emphasize the *exogenous* conditions for party success and, in so doing, contrast to actor-centred theories of success (Tarrow, 1998: 18).

The concept of political opportunity structures is a broad one and different authors have included different items in their definition of the term. In spite of the differences, however, the majority of studies agree that fixed or permanent institutional features combine with more short-term, volatile or conjectural factors to produce an overall particular opportunity structure (e.g. Kriesi et al., 1995). We therefore propose to adopt a three-pronged approach with which to examine the influence of political opportunity structures on the right-wing extremist party vote: a first set of variables captures the impact of long-term institutional features on the parties of the extreme right; a second set examines medium-term factors which relate to the party system; and a third set of variables examines short-term contextual or conjectural variables.

a) Long-term Institutional Variables

Two institutional variables we regard as being of potential importance to how well parties of the extreme right perform at the polls are (i) the electoral system, and (ii) the degree of decentralization/federalism. As far as electoral systems are concerned, it has long been established that the more proportional the electoral system, the greater the incentives for political entrepreneurs to enter the electoral race and for voters to decide to support a new or a small political party. By contrast, the less proportional the electoral system, the more leaders of new or small parties will be dissuaded from fielding candidates and the more discouraged voters will be from voting for such parties since they stand little change of gaining representation (Duverger, 1951; Blais and Carty, 1991). In view of this relationship, *we anticipate that unless they have already reached a certain size and have a chance of continuing to attract a sizable section of the electorate, right-wing extremist parties are likely to suffer from disproportional electoral systems.*

The effect of decentralization or federalism is less clear-cut. On the one hand, it can be argued that a high degree of decentralization (including regional parliaments) may foster the development of right-wing extremist parties because voters are more willing to support new and/or radical parties in 'second order' elections (Reif and Schmitt, 1980). However, rather than allowing extremist parties to gain a toehold in the electoral arena, it may instead be the case that second order elections serve as a kind of security valve for the political system by providing citizens with an opportunity to express their political frustration with the mainstream parties without overly disturbing the political process on the national level. *Therefore, two contrasting – yet equally convincing – hypotheses as to the effect of territorial decentralization exist.*

b) Medium-term Party System Variables

Party system variables are less constant than institutional factors. For reasons of parsimony, we restrict ourselves to examining the impact of three such variables: (i) the ideological position of other competitors in the party system, (ii) the degree of convergence between the mainstream parties, and (iii) the coalition format in the respective party systems.²

We expect the position of the major party of the mainstream right in each of the respective party systems to have an impact on the success of the party of the extreme right, yet it is difficult to predict the exact nature of this impact. On the one hand it can be argued that the more right wing the party of the mainstream right, the less political space will be available to the party of the extreme right. On the other hand, it can be argued that a more right wing party of the mainstream right might legitimize the issues around which the extreme right mobilizes. *Thus, two competing hypotheses emerge as to the influence of the ideological position of the mainstream right on the electoral success of the extreme right.*

Next, we examine the degree of convergence between the parties of the mainstream right and the parties of the mainstream left in each of the party systems under observation.³ Here too, two contrasting hypotheses present themselves. On the one hand we can argue that right-wing extremist political parties will benefit where the mainstream right and the mainstream left converge (Kitschelt, 1995: 17). In such instances the parties of the extreme right can credibly argue that if voters wish to see a real alternative to both the government and the mainstream opposition, then they should put their support behind the right-wing extremist party. When the mainstream parties are ideologically distinct from each other, it is more difficult for the parties of

the extreme right to adopt this strategy. On the other hand, the extreme right might perform well at the polls when the mainstream parties are ideologically quite distinct. First, this distinctiveness may signal the lack of elite consensus (Zaller, 1992), which might further extreme right party success. Second, the mainstream parties may have diverged ideologically in an attempt to curb the advance of the parties of the extreme right in upcoming elections. Either way, ideological divergence between the mainstream parties may be associated with extreme right party success. Once again, therefore, two conflicting hypotheses exist as to the effect of ideological convergence of the mainstream parties on the right-wing extremist party vote.

We then move to consider the coalition format of the party systems under investigation. We suspect that the extreme right will benefit from grand coalitions because (i) voters will feel that there is a lack of other political alternatives during a grand coalition and (ii) supporters of the mainstream right may become alienated if they do not see their preferred policies being enacted and do not enjoy the consolation of seeing their party play the role of a principled opposition (Kitschelt, 1995: 17). *Therefore, we anticipate that the right-wing extremist party vote will be higher in (or shortly after) periods of grand coalition government than it will be in periods of alternating government.*

c) Short-term Contextual Variables

In addition to being affected by long-term institutional variables and medium-term party system variables, it is also reasonable to expect the right-wing extremist vote to be influenced by a number of short-term contextual factors. More specifically, given the considerable emphasis parties of the extreme right place on the issue of immigration from non-EU countries and on the supposed competition between immigrants and the indigenous population, we anticipate that levels of immigration and unemployment (both straightforward levels and also change in these levels) will exert an effect on how well the parties of the extreme right perform at the polls. *We expect the right-wing extremist vote to be positively correlated to both the level of immigration and the level of unemployment*.

Data and Methodology

The data in our analysis come from national election studies. The pooling and harmonizing was carried out under the auspices of the Extreme Right Electorates and Party Success (EREPS) Research Group.⁴ The major advantage of using national election studies is that they reflect voter behaviour at election time. This contrasts to supranational surveys, which may be carried out at a time close to the beginning of the electoral cycle in one country, but near the end of the cycle in another.

These national election studies provided us with information on the individual vote choices and the socio-demographic characteristics of West European electors. In contrast to some of existing studies of right-wing extremist electorates (e.g. van der Brug et al., 2000; Swyngedouw, 2001; Lubbers et al., 2002; van der Brug and Fennema, 2003), we do not include variables that capture the different attitudes of voters because there are very substantial problems in finding comparative indicators of attitudes in national election studies, both over time and across countries. Although there is clearly some trade-off to be had in deciding not to include attitudinal

variables, we believe that the advantages of using national elections studies (rather than supranational surveys) outweigh any disadvantages that result from excluding attitudinal variables. Furthermore, in contrast to attitudinal data, socio-demographic data are relatively easily compared and are measured with much less error.

The countries included in our analysis are: Austria, Belgium,⁵ Denmark, France, Germany Italy and Norway.⁶ This means that the parties included in our analysis are: the Freiheitliche Partei Österreichs (FPÖ), the Vlaams Blok (VB); the Fremskridtspartiet (FRPd) and the Dansk Folkeparti (DF); the Front National (FN); the Deutsche Volksunion (DVU), the Nationaldemokratische Partei Deutschlands (NPD) and the Republikaner (REP); the Movimento Sociale Italiano / Alleanza Nazionale (MSI / AN) until 1995;⁷ and the Fremskrittspartiet (FRPn).

In contrast to the study by Lubbers et al., we have excluded countries where support for the extreme right is extremely low. While we recognize that including countries in which there is no effective extreme right is certainly necessary in a macro-level explanation of the extreme right's success (and failure to do so would result in selection bias), we believe that incorporating such countries in an analysis of individual voting decisions is problematic for three reasons: (i) voting for the reasonably established extreme right parties in countries like Belgium, France or even Germany is not comparable to voting for a tiny (and often fanatical) political sect, (ii) in countries like Portugal, Spain, Great Britain, and Ireland, extreme right voters are extremely rare, with their numbers in social surveys even lower than the electoral results suggest,⁸ and (iii) in countries where the extreme right is very weak, prospective extreme right voters are often prevented from supporting an extreme right party because candidates of these parties are only fielded in certain constituencies. which is not reflected in surveys, as such voters are coded either as non-voters or as supporters of another party. Therefore, the inclusion of survey data from countries where support for the extreme right is extremely low or non-existent therefore dilutes and distorts any analysis of individual voting decisions.

While the parties included in our analysis differ from each other in terms of their precise ideological profile, we nonetheless believe that they belong to the same party family, and that they can thus be treated as constituent members of a larger, single group. There has been much debate in the literature over the exact definition of rightwing extremism, and hence over which parties belong to the extreme right party family, but a consensus has nonetheless emerged within this body of work that a separate extreme right party family does indeed exist. While it is perhaps more heterogeneous than other party families, its constituent parts are distinct from the parties of the mainstream right, and they also share a number of ideological features (in particular some combination of racism, xenophobia, nationalism, and a desire for a strong state and law and order), which allow them to be grouped together at the far right end of the left-right political spectrum (see Ignazi, 1992; 2003; Hainsworth, 1992, 2000; Betz, 1994; Mudde, 1996, 2000 among others for further details of this debate). Further evidence of the fact that the parties included in our study belong to a common extreme right party family can be found in the series of expert judgments studies that have been carried out since the beginning of the 1980s (Castles and Mair, 1984; Laver and Hunt, 1992; Huber and Inglehart, 1995; Lubbers, 2000).

Our timeframe spans the years 1984-2001. Our start date is informed by the broad consensus in the literature on right-wing extremism that the 1980s saw the beginning of a third wave of right-wing extremist activity in Western Europe (Beyme, 1988).

The majority of scholars of right-wing extremism also agree that the Scandinavian Progress Parties only became part of the right-wing extremist party family in the mid-1980s when refugee and immigration policies became their primary concerns (Kitschelt, 1995: 121; Goul Andersen and Bjørklund, 2000: 203-204; Hainsworth, 2000). We therefore began with the Danish election survey of 1984, and collected all available data for polities where the extreme right was a relevant player in national parliamentary elections.

The socio-demographic variables included in our model are the standard ones: gender, age (up to 24 years, 25-34 years, 35-44 years, 45-54 years, 55-64 years, 65 years and older), formal education (no education/primary education, mid-school, secondary education, university degree), and social class (measured by a simplified Goldthorpe classification: professionals / managers, routine non-manual, self-employed, manual).

For our examination of the influence of political opportunity structures on the rightwing extremist party vote, we augmented the socio-economic data derived from the national election studies with information on the political systems and the party systems of the countries under investigation. To assess the impact of institutional variables we made use of data (derived from Carter, 2002) that measured the disproportionality of the electoral systems according to the Gallagher index (Gallagher, 1991), and we adopted Lijphart's index of federalism to reflect the degree of territorial decentralization (Lijphart, 1999). This ranges from 1 to 5, with 1 indicating a unitary and centralized state and 5 referring to a federal and decentralized state.

To explore the influence of the position of other political competitors, and to assess the impact of mainstream party convergence and divergence we drew on the data of the Comparative Manifesto Project (CMP) (Budge et al., 2001). From the CMP data we constructed a measure based on the parties' policies on the issues of multiculturalism, internationalism, the 'national way of life', and law and order. While reflecting many of the components that make up the overarching left-right dimension, these policy items are particularly important to the parties of the extreme right as it is primarily along these dimensions that they compete with their mainstream rivals.¹⁰ Like all measures that are based on CMP data, it reflects the balance between 'left' and 'right' statements of a party. Negative figures indicate a leaning to the left, with an empirical minimum of -12.4 for the Norwegian Socialists in the 1990s, while positive numbers indicate a leaning to the right of this dimension. Here, the empirical maximum for a party that is considered a part of the moderate right is 20.4, achieved by the Danish KF during the 1990s. However, the major right parties usually register much lower scores like e.g. 3.6 for the Austrian ÖVP in 1994 or 3.3 for the French RPR in 1997.

To examine the effect of a grand coalition in the period directly before a general election, we drew on data from EJPR data Yearbooks and included an appropriate dummy variable in our model.

Finally, to evaluate the effect of conjectural factors on the decision to vote for the extreme right, we drew on unemployment data at the aggregate level¹¹, and on data reflecting the number of asylum seekers in the countries under observation.¹² We included a measure of the yearly number of asylum-seekers per thousand inhabitants,¹³ and a measure of the yearly percentage of unemployed people in the total workforce. We also included change rates for both variables in our model

because, according to the classical 'J-curve' reasoning (see Davies, 1974; Coenders and Scheepers, 1998), people might respond to changes rather than to the actual level of both measures.

In terms of methodology, we estimate a logit model with contextual variables. Our model thus allows us to estimate the probability of a voter voting for a party of the extreme right conditional on (i) his/her individual socio-demographic attributes, *and* (ii) the particular political opportunity structures present in his/her country at the time of the election. Since there is no strong theoretical argument as to why socio-demographic or system-level explanations for an extreme right vote should vary systematically over countries and across time,¹⁴ we assume that the true regression coefficients are constant across countries and across time *after controlling for both individual and contextual variables*. Therefore we refrain from inserting dummies and interactions to capture cross-country differences in intercepts and slopes.

Findings

Looking at Table 1, we can see that our findings are in line with much of the previous research in the field.¹⁵ The results show that being male substantially raises the odds of voting for the extreme right. Put differently, depending on the respondent's other attributes, being male increases the probability of an individual being an extreme right voter by more than 50 percent. This coefficient suggests that there is a substantial gender-gap in the support for the extreme right voting in Western Europe even when we control for other socio-demographic variables such as age, education, and social class.

Turning to the influence of age, Table 1 illustrates the U-shaped effect of this variable that we expected to see. Wald tests show that there are no significant (p = 0.45) differences in the respective levels of extreme right support among those voters who are between the ages of 35 and 64, while the level of support for parties of the extreme right among both younger and older voters is higher.¹⁶ The propensity to vote for a party of the extreme right among voters who are aged between 25 and 34 is identical (p = 0.91) to that of the reference group (voters who are 65 or older), while voters who are younger than 25 years old are much more likely to vote for the extreme right than any other voters, including the reference group.

Independent Variables	b	e ^b
Male	0.476**	1.609**
	(0.036)	(0.059)
Age: -24	0.280*	1.324*
	(0.124)	(0.165)
Age: 25-34	-0.012	0.988
	(0.114)	(0.113)
Age: 35-44	-0.174	0.841
	(0.095)	(0.080)
Age: 45-54	-0.223**	0.800**
	(0.074)	(0.059)
Age: 55-64	-0.186	0.830
-	(0.112)	(0.093)
No/Primary Education	0.388	1.474
-	(0.304)	(0.448)
Mid-School	0.832**	2.299**
	(0.244)	(0.560)
Secondary School	0.624**	1.866**
•	(0.147)	(0.273)
Professionals/Managers	-0.054	0.948
C	(0.338)	(0.320)
Routine Non-Manual	0.116	1.123
	(0.264)	(0.296)
Self-employed	0.243	1.275
	(0.252)	(0.321)
Manual	0.345	1.412
	(0.186)	(0.262)
Constant	-3.239**	· · · ·
	(0.235)	
Observations	50 276	
Adj. Pseudo- R^2 (Mc-Fadden)	0.03	
BIC	-515 293	

Table 1: Socio-demographic model

Notes:

Robust standard errors adjusted for clustering on country are shown in parentheses (see note 15).

* significant at 5%; ** significant at 1%

As regards levels of formal education, we predicted that people with lower levels of education would exhibit a greater propensity to vote for parties of the extreme right than people with higher levels of education. When we examine our model, however, things are not as clear-cut. While the low level of support that extreme right parties receive from university-educated voters (the reference group) is in line with the predications advanced above, the coefficient for the group of voters with no education or with primary education is smaller than expected and is not significantly different from zero. We find, instead, that it is people with 'mid-school' diplomas who appear to form the core social base of the extreme right. Depending on his or her other characteristics, having a mid-school education more than doubles the probability of an individual voting for the extreme right. The effect of being educated to secondary level is somewhat weaker, but the difference between the two coefficients is not significant (p=0.19).

As concerns the effect of class, our findings are generally in line with our expectations. The results show that professionals and unclassified voters (the reference group) exhibit the lowest propensity to support extreme right-wing parties while the odds of an extreme right vote are somewhat higher if the respondent has a

routine non-manual job, if he or she is self-employed, or if he or she is a manual worker.¹⁷

In a bid to summarize our socio-demographic findings we calculated the expected probability of an extreme right vote across varying levels of the independent variables (see Table 2). For the sake of brevity, we restricted class to unclassified voters (the reference group) in the upper section of the table, and to workers (the group with the highest propensity to vote for a party of the extreme right) in the lower section of the table. Above all, Table 2 shows the significant variation in the support for the extreme right that exists across the different socio-demographic groups. If, for example, we compare the predicted probability of a vote for the extreme right being cast by a female voter, aged 24 or less, with a university education and whose class is 'unclassifiable' with the predicted probability of an extreme right vote being cast by a male voter from the same age group, with a mid-school education and a manual job, we can see the full extent of this variation. Indeed, the figures in Table 2 illustrate that the predicated probability of the female voter just described voting for a party of the extreme right is roughly 5 percent (as shown in bold in the upper section of the table), whereas the predicted probability of the male voter just described voting for the extreme right is roughly 21 percent (as shown in **bold** in the lower section of the table). This example clearly illustrates that gender and education in particular have a sizeable impact on the probability of a person voting for a party of the extreme right, while age and class are somewhat weaker predictors.

class: unclassified										
		emale		Male						
Age/Educ	no/primary	mid	secondary	university	no/primary	mid	secondary	university		
-24	7	11	9	5	11	16	13	8		
25-34	5	8	7	4	8	13	10	6		
35-44	5	7	6	3	7	11	9	5		
45-54	4	7	6	3	7	10	9	5		
55-64	5	7	6	3	7	11	9	5		
65-	5	8	7	4	9	13	11	6		

Table 2: Predicted probabilities (in percent) of an extreme right vote, depending on gender, age, education, and social class.

class: manual									
		F	emale		Male				
Age/Educ	no/primary	mid	secondary	university	no/primary	mid	secondary	university	
-24	10	14	12	7	15	21	18	11	
25-34	7	11	9	5	11	17	14	8	
35-44	6	10	8	4	10	15	12	7	
45-54	6	9	8	4	10	14	12	7	
55-64	6	10	8	4	10	15	12	7	
65-	8	11	9	5	12	17	14	8	

Notes:

Typical 95%-confidence intervals based on robust standard errors adjusted for clustering on country: female, less than 25 years old, university educated, class 'unclassified': 2.9 - 8.2; male, less than 25 years old, mid-school education, manual worker: 13.2 - 32.6.

So far, therefore, our discussion has illustrated that a voter's socio-demographic attributes go a long way in helping to explain his or her propensity to vote for a party of the extreme right at election time. In addition to this, our results have by and large also been in line with those of many of the existing studies on right-wing extremism. In particular, our comparative study of 24 elections in 7 countries confirms that

parties of the extreme right are strongest among the more marginalized sections of society, and that (when we control for other socio-demographic variables) their support is predominantly male.

This agreement with the existing studies notwithstanding, our results point to another important finding: the low adjusted (McFadden) pseudo R^2 in our model (a mere 0.03) indicates that the variation in the electoral success of right-wing extremist parties both over time and across space cannot simply be explained by the different composition of the respective electorates. Instead, the variation in the electoral fortunes of the parties of the extreme right must be explained by factors other than socio-demographic ones.

To confirm this we added a series of dummies for the 24 elections under study in our model (not shown) so as to create a model that captured all variation in the extreme right vote that could potentially be due to system-level factors. The resulting R^2 of 0.09 was substantially higher than the R^2 of the model in Table 1, thereby indicating that the extreme right's electoral success varies considerably over time and across space even if we control for the composition of the electorate. In light of this, we now augment our socio-demographic model shown in Table 1 with variables that relate to the political opportunity structure as discussed above.

Table 3 shows the results of the full model. Looking at the table, the first observation to make is that the coefficients for the socio-demographic variables have not greatly changed since we have augmented the model with the political opportunity structure variables.¹⁸ Second, we see that some of the additional variables have statistically significant and sizeable effects on an individual's propensity to vote for a party of the extreme right. Finally, we see a significant improvement in the model-fit: the pseudo R^2 more than doubles and, more importantly, the BIC is reduced by 1106, meaning that the full model is clearly superior to the socio-demographic one.¹⁹ Given the nature of our explanatory variables, it is also worth noting that multicollinearity is not an issue in our model.²⁰

Starting with the two long-term institutional variables, we can see that the coefficient for the disproportionality of the electoral system is in fact positive, rather than negative as was anticipated.²¹ That is, the odds of voting for the extreme right actually increase with the disproportionality of the electoral system. At first we considered that this unexpected result might be caused by the inclusion of the French case, where the unique double-ballot system (whose disproportionality scores are extremely high) obviously did not prevent the ascent of the extreme right.²² We therefore temporarily excluded France from the analysis but found that the coefficient for the disproportionality score hardly changed.

The absence of a negative relationship between the disproportionality of the electoral system and the right-wing extremist vote has been reported elsewhere (Carter, 2002), and two potential explanations for it have been put forward: (i) right-wing extremist party voters may simply not be aware of the consequences of electoral systems or (ii) their awareness may be overshadowed by other, more pressing concerns so that the psychological effects of electoral systems have only a weak impact on them. This latter hypothesis has clearly yet to be investigated.

As concerns the degree of decentralization and federalism, the coefficient is negative. However, since the coefficient fails the significance test we must accept that our data simply do not provide conclusive evidence as to which of the two hypotheses advanced above holds true in practice.

Independent Variables	b	e ^b
Male	0.471**	1.602**
	(0.042)	(0.068)
Age: -24	0.364**	1.439**
-	(0.084)	(0.120)
Age: 25-34	0.084	1.087
	(0.068)	(0.074)
Age: 35-44	-0.096	0.909
	(0.085)	(0.077)
Age: 45-54	-0.200*	0.819*
	(0.093)	(0.076)
Age: 55-64	-0.148	0.863
	(0.115)	(0.099)
No/Primary Education	0.571**	1.770**
	(0.169)	(0.300)
Mid-School Education	0.753**	2.123**
	(0.101)	(0.215)
Secondary School Education	0.600**	1.822**
	(0.128)	(0.234)
Professionals/Managers	0.007	1.007
	(0.267)	(0.269)
Routine Non-Manual	0.082	1.085
	(0.207)	(0.225)
Self-employed	0.265	1.304
	(0.205)	(0.268)
Manual	0.361	1.435
	(0.201)	(0.288)
Disproportionality	0.073**	1.076**
	(0.017)	(0.018)
Index of Decentralisation	-0.116	0.890
	(0.132)	(0.117)
Ideo. position of major party of mainstream right	0.087	1.091
	(0.045)	(0.049)
Distance between major parties of mainstream left/right	0.058	1.060
	(0.033)	(0.035)
Grand Coalition	0.699*	2.011*
	(0.356)	(0.715)
Asylum Seekers per 1000 inhabitants	0.114	1.121
	(0.077)	(0.087)
Asylum Seekers: Change	-0.000	1.000
	(0.000)	(0.000)
Unemployment Rate (%)	-0.222**	0.801**
	(0.045)	(0.036)
Unemployment Rate: Change	0.006	1.006
	(0.005)	(0.005)
	0.400 tot	
Constant	-2.439**	
	(0.148)	
	50 67 5	
Observations $\mathbf{D} = \mathbf{L} \cdot \mathbf{D}^2$ (1) $\mathbf{E} \cdot \mathbf{L} \cdot \mathbf{D}$	50 276	
Pseudo-K ² (Mc-Fadden)	0.07	
BIC	-516 399	

 Table 3: Complete model

Notes:

Robust standard errors adjusted for clustering on country are shown in parentheses (see note 15).

* significant at 5%; ** significant at 1%

Turning to the medium-term party system variables we can see that the position of the major party of mainstream right has a positive and borderline-significant (p = 0.05) effect on the right-wing extremist party vote. A move to the right by the major party of the mainstream right *raises* the odds of an extreme right vote. This suggests that the second hypothesis advanced above (that a mainstream right party may legitimize the policies of the extreme right by adopting some of their positions) has some validity.

The findings also show a positive effect of the distance between the mainstream parties on the right-wing extremist party vote, which is in line with the second hypothesis put forward above. However, since the coefficient does not pass the conventional threshold of significance (p = 0.08), though they are suggestive, our data do not provide conclusive evidence as to which of the competing hypotheses is borne out in practice.

The final medium-term party system variable that we included in our model was one that referred to the coalition format of the party systems under investigation. Our findings in Table 3 show that the existence of a grand coalition government before the election in question does indeed have a substantial effect. As we anticipated, the presence of such a governing coalition raises the odds of voting for the extreme right. Depending on the level of the other variables, the probability of an extreme right vote is roughly doubled.

As concerns the variables that related to short-term contextual factors, table 3 shows that the effect on the extreme right vote of the number of asylum-seekers is in line with the expectations (it is positive), while the coefficient for the change in the number of asylum seekers is negative. However, both these variables miss the usual threshold for statistical significance by a considerable margin. Therefore, we must assume that their true effect is zero.

The effect of unemployment (as a macro variable) on extreme right voting is markedly *negative* – that is, the odds of voting for the extreme right fall as the rate of unemployment increases. While this clearly does not allow us to draw any conclusions about the extreme right's appeal to unemployed people (since this would be an instance of ecological fallacy),²³ we can surmise that extreme right parties perform better at the polls in societies where unemployment is low.

Although similar results have been reported in other studies (e.g. Knigge, 1998; Coenders and Scheepers 1998, Lubbers et al., 2002), a substantial explanation for this finding is not readily given. One plausible (yet untested) reason for this negative relationship is that people may turn to the more established and experienced mainstream parties in times of economic uncertainty rather than to the parties of the extreme right that lack such experience (Knigge, 1998: 269-270). The coefficient for the *change* in the unemployment is positive but is not statistically significant, thus again implying that the true impact of this variable on the likelihood of a vote for the extreme right is zero.

In the same way that we summarized the findings of our socio-demographic model in Table 2, Tables 4a and 4b summarize the findings of our complete model and show the combined impact of the four strongest system-level predictors on two segments of the population. Table 4a depicts the expected probability of an extreme right vote of a group that is least likely to support parties the extreme right (female voters, aged 45-54, with university education, and from the 'unclassified' class category); and Table

4b shows estimates for a small, marginal segment of the general population among which the extreme right is usually quite successful (male manual worker, aged 24 or younger, with no or primary education only).

Tables 4a and 4b show the expected probability of an extreme right vote from these two types of voters in situations where:

- i) there is a grand coalition in place in the preceding period of government and when there is not,
- ii) the disproportionality of the electoral system is 1 (low) and where it is 5 (high),
- iii) the ideological position of the major party of the mainstream right is -5, -1, 1 and 3 (with -5 indicating a rather left-wing position and 3 indicating a more right-wing position), and
- iv) the unemployment rate is 2 percent, 4 percent, 6 percent, 8 percent, 10 percent and 12 percent.

First, we note that the socio-demographic variables have a considerable and consistent impact even if we control for system-level variables. If we compare equivalent cells from Table 4a and Table 4b, it is obvious that independent of the socio-political context, the *probability* of an extreme right vote is about five to six times higher for the young male, primary-educated worker than for the mid-aged, unclassified, university educated female voter.

Female, class unclassified, university education, aged 45-54											
Grand Coalition: No											
_		Disproportionality: 1 Disproportionality: 5									
Ideo Pos of MR→											
↓Unempl Rate	-5	-1	1	3	-5	-1	1	3			
2	3	5	5	6	4	6	7	8			
4	2	3	4	4	3	4	5	6			
6	1	2	2	3	2	3	3	4			
8	1	1	1	2	1	2	2	2			
10	1	1	1	1	1	1	1	2			
12	0	1	1	1	0	1	1	1			

Table 4a: Predicted probabilities (in percent) of an extreme right vote, depending on various systemlevel variables. Female voters aged 45-54, with university education, and from the 'unclassified' class category.

Grand Coalition: Yes										
		Dispropor	tionality: 1			Disproportionality: 5				
Ideo Pos of MR→										
♦Unempl Rate	-5	-1	1	3	-5	-1	1	3		
2	6	9	10	12	8	12	13	16		
4	4	6	7	8	6	8	9	11		
6	3	4	5	5	4	5	6	7		
8	2	3	3	4	2	3	4	5		
10	1	2	2	2	2	2	3	3		
12	1	1	1	1	1	1	2	2		

Notes:

Other system-level variables are held at their respective means, which were calculated giving equal weight to every election.

Typical 95%-confidence intervals: no grand coalition, unemployment 6 percent, disproportionality 1, ideological position of major party of the mainstream right -1: 1.3 - 2.9; grand coalition, unemployment 2 percent, disproportionality 5, ideological position of major party of the mainstream right 1: 6.9 - 24.4.

This said, the impact of the system-level variables is considerable, too. Depending on the variable constellation, the presence of a grand coalition government before the election almost doubles the support for the extreme right (to see this, compare equivalent cells in the upper and lower parts of either Table 4a or 4b). The position of the major party of the mainstream right has almost the same impact: if it is closer to the empirical right end of our scale, the probability of a vote for the extreme right is about 1.5 to 2 times higher than in situations where this party is further to the left of our scale. To see this effect, we can look at each row and compare the first and the fourth, and the fifth and the eighth cell respectively.

Table 4b: Predicted probabilities (in percent) of an extreme right vote, depending on various systemlevel variables. Male manual workers, aged 24 or younger, with no or primary education only.

			Grand (Coalition: No)					
	Disproportionality: 1 Disproportionality: 5									
Ideo Pos of MR→										
↓Unempl Rate	-5	-1	1	3	-5	-1	1	3		
2	20	26	29	33	25	32	36	40		
4	14	18	21	24	17	23	26	30		
6	9	12	14	17	12	16	19	21		
8	6	8	10	11	8	11	13	15		
10	4	6	7	8	5	7	9	10		
12	3	4	4	5	3	5	6	7		
			Grand C	Coalition: Ye	s					
		Dispropor	tionality: 1			Disproport	tionality: 5			

		Dispropor	tionality: 1		Disproportionality: 5			
Ideo Pos of MR \rightarrow								
↓Unempl Rate	-5	-1	1	3	-5	-1	1	3
2	33	41	45	50	40	48	53	57
4	24	31	35	39	30	37	42	46
6	17	22	25	29	21	28	31	35
8	11	16	18	21	15	20	23	26
10	8	11	12	14	10	14	16	18
12	5	7	8	10	7	9	11	13

Notes:

Other system-level variables are held at their respective means, which were calculated giving equal weight to every election.

Typical 95%-confidence intervals: no grand coalition, unemployment 6 percent, disproportionality 1, ideological position of major party of the mainstream right -1: 10.8 - 14.5; grand coalition, unemployment 2 percent, disproportionality 5, ideological position of major party of the mainstream right 1: 47.8 - 57.7.

By contrast, the effect of disproportionality is rather moderate: the probability of a vote for the extreme right is 1.1 to 1.5 times higher in a situation in which there is high disproportionality than in a situation where disproportionality is low. We can see this if we compare the left and the right halves of Tables 4a and 4b.

Lastly, our model shows that unemployment has a massive impact on the probability of a vote for the extreme right. A two percentage point increase in the unemployment rate reduces the probability of a vote for the extreme right by between one third and one fifth (depending on the other variables). To see this, we can compare any cell in Table 4a or 4b with the cell directly above or beneath it.

The combined impact of these four system-level variables alone is large – something which becomes obvious if we compare a situation where, according to our findings the extreme right should be least successful (i.e. high unemployment, no grand coalition, low disproportionality, major mainstream right far to the left) with a situation where the extreme right is expected to be most successful (i.e. reversed conditions). In situations of the first type, our prototypical female voter has an expected probability of voting for the extreme right of (almost) 0 percent. By contrast, in situations of the second type, this same voter has a predicted probability of voting for the extreme right of 16 percent. In other words, when we compare the two situations, the expected probability of an extreme right vote from our female voter varies by a factor of about 40.

If we look at the expected probability of an extreme right vote from our male voters in the two different situations, we expect a support of 3 percent in a situation where the extreme right is expected to be least successful, and a support of 57 percent in a situation where the extreme right is expected to be most successful. The expected probability of an extreme right vote from our male thus varies by a factor of roughly 22.

Clearly, these probabilities are open to interpretation and should not be seen as set in stone as our model does not fit the data perfectly, is based on only 24 elections, and might not contain all the relevant system-level predictors even though our range of variables is considerably broader than in previous analyses of the extreme right vote. Furthermore, our scenarios are somewhat counterfactual in that, in the past, all the conditions that according to our model favour the extreme right have never been present simultaneously in one country – and neither have all the conditions that seem to hinder the success of the parties of the extreme right. Therefore, in reality, there would probably be a limit to the potential of the parties of the extreme right, whereas our model assumes that the effects of the system-level factors are additive in the logits. This said, however, even if we take the probabilities estimated by our model as guidelines rather than exact prognoses of an extreme right vote, they nonetheless provide clear testimony to the importance of system-level factors in explaining the probability of an extreme right vote, and hence in accounting for uneven electoral success of the extreme right across the countries of Western Europe.

Conclusion

In the course of our analysis, we have shown that a voter's socio-demographic attributes go a long way towards explaining his or her propensity to vote for a party of the extreme right. Our results – which confirmed many of the conclusions reached in the existing country studies – indicate that being male, being young (under 25), and being a manual worker significantly raised the probability of voting for the extreme right in all the elections under study, whereas being female, being in the middle age categories and being a professional markedly decreased the probability of voting for a party of the extreme right. The only slightly unanticipated result was the finding that voters with mid-school levels of education (rather than those with lower levels of education) who had the highest propensity to vote for the extreme right.

However, although our results provide a good basis for predicting the likelihood of an extreme right vote, socio-demographic characteristics do not go very far in explaining why the parties of the extreme right have encountered greater levels of electoral success in some instances but have experienced relative failure in others. Therefore, we estimated an augmented model that allowed us to assess the degree to which political opportunity structures account for the variation in the extreme right's vote after individual-level socio-demographic characteristics had been controlled for.

The impact of system-level variables is considerable. In particular, our results show that the level of unemployment, the position of the major party of the mainstream right, the disproportionality of the electoral system, and the presence of a grand coalition government are particularly important in explaining the uneven success of the right-wing extremist parties across Western Europe. The effects of most of these variables were as we anticipated: we found that the more to the right the mainstream right party, the greater the likelihood of an extreme right vote being cast, suggesting that a right-wing mainstream party may have a legitimizing effect on the policies of the extreme right. Our findings also showed that the presence of a grand coalition government prior to elections raises the odds of an extreme right being cast, most probably because levels of voter dissatisfaction are higher during periods of grand coalitions than during periods of alternating government.

By contrast, some of our other results defy common wisdom: we found that the coefficient for the disproportionality of the electoral system was in fact *positive*, suggesting that right-wing extremist voters are not responding to the psychological effects of electoral systems in the way one might expect. In addition our results showed that the effect of unemployment (as a macro variable) was markedly *negative*, perhaps because voters turn (back) to the more experienced mainstream parties in times of high unemployment.

Therefore, we believe that, above and beyond their academic worth, our findings have implications for the real world. In particular, they suggest that the ring-wing extremist vote will not be curbed by simply looking after economic conditions. They also indicate that tampering with electoral systems (to render them less proportional) might not lead to lower extreme right party scores. Furthermore, our results imply that, in the West European case at least, a move to the right by a party of the mainstream right is more likely to legitimize the extreme right than quell the demand for the latter's policies. These findings thus go some distance towards challenging the conventional wisdom as to how the advance of the parties of the extreme right may be halted.

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Notes

¹ Their data contain a very low number of level two units (countries). According to much of the literature, the number of level-two units should be at least 30 (Snijders and Bosker, 2000: 140; Kreft and de Leuw, 1998: 124-5; Hox, 2002: 173-9), and if one is interested in the variance components (as Lubbers et al. are), then this number should be even higher (Hox, 2002: 175).

 2 We do not incorporate the positions of the parties of the extreme right in our model because (i) we are above all interested in the space available to the right-wing extremist parties (ii) including both space and positions would lead to problems of multicollinearity and (iii) because some of these parties are not included in the CMP data.

 3 Although the position of the major party of the mainstream right and the ideological convergence between the tow major parties are conceptually related, the empirical correlation between both measures is negligible (r=-0.18).

⁴ See EREPS' homepage: <u>http://www.politik.uni-mainz.de/ereps/</u>

⁵ Since all our Belgian extreme right voters voted for the Vlaams Blok, in this case our party variables actually relate to the Flemish party system.

⁶ Despite our best efforts, we were forced to exclude Sweden, the Netherlands, and Switzerland from our analysis, as we were unable to access national election studies in these countries.

countries. ⁷ There is substantial agreement within the literature that after the Fiuggi Congress in 1995, the AN gradually became a part of the mainstream right (Newell, 2000). In light of this, the post-1995 AN is not included in our analysis.

⁸ Indeed, in these countries not a single respondent out of several thousand reported having voted for an extreme right party (see Lubbers et al., 2002: 357).

¹⁰ Three of the elections under study (Austria 1999, Belgium 1999 and Norway 2001) took place after the CMP data were gathered. For these, we made use of the positions of the parties at the most recent election for which CMP data do exist.

¹¹ For aggregate level data see LABORSTA (<u>http://laborsta.ilo.org</u>) and Statistics Norway (<u>http://www.ssb.no/english/subjects/06/01/aku_en/</u>).

¹² Data for 2001 were obtained from the UNHCR (<u>http://www.unhcr.ch</u>), Data for all other years are from OECD-SOPEMI.
 ¹³ We chose to use this figure because (i) when asked about 'foreigners', the majority of

¹³ We chose to use this figure because (i) when asked about 'foreigners', the majority of citizens in the countries under study think of people from outside Western Europe (Fuchs et al., 1993) and (ii) the alleged 'flood' of refugees and asylum-seekers from outside Western Europe became the main target of the extreme right's appeals in the countries under study.

¹⁴ Variations in the ideology of the extreme right could be seen as the exception to this statement. However, since information on their position is not available for all parties and elections (see note 2) and since we are primarily concerned with *exogenous* conditions for their success, we treat all variation in the strength of the effects as random error.

¹⁵ Throughout this paper we report 'robust' standard errors, which correct for heteroscedasticity and adjust for correlated disturbances within countries, thereby yielding very conservative t-statistics and confidence intervals.

¹⁶ The coefficients for those in the three middle age categories are jointly different from the reference group although two of them fail individual significance tests.

¹⁷ The last three coefficients are jointly significant although they fail the individual tests.

¹⁸ The one notable exception to this is the coefficient for no/primary education, which is now closer to the coefficient for mid-school.

¹⁹ The BIC reflects the trade-off between model fit and loss of degrees of freedom. A difference of10 ore more is regarded as lending very strong support to the model with the *smaller* BIC.

²⁰ See Arzheimer and Carter (2003: 31) for further details.

²¹ This variable reflects the disproportionality score of the *previous* election.

²² See Arzheimer and Carter for a more elaborate discussion of this point.

²³ Unfortunately, individual unemployment it is not consistently recorded in the surveys.